

Message Text

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C O N F I D E N T I A L STATE 105976

E.O. 11652: GDS

TAGS: AORG, IAEA, PARM

SUBJECT: SOUTH AFRICAN REPRESENTATION IN IAEA AND ARTICLE
VI REVISION

REF: (A) IAEA VIENNA 3222 (NOTAL); (B) STATE 92283;
(C) IAEA VIENNA 2855

1. AS INDICATED REF (B) PARA 5, DEPT HAS STRONG RESERVA-
TIONS RE POLITICAL CONSEQUENCES OF CREATION OF NINTH REGION
TO SOLVE SOUTH AFRICAN PROBLEM. IMPLICATION THAT SOUTH
AFRICANS ARE NOT AFRICANS FOR PURPOSES OF IAEA MEMBERSHIP
WOULD NOT BE IN KEEPING WITH OUR BROADER POLICY THAT SOUTH
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AFRICA SHOULD BE DEALT WITH IN AN AFRICAN CONTEXT. MORE-
OVER, CREATION OF NON-GEOGRAPHIC REGION COULD DEVELOP INTO
SPECIAL CATEGORY FOR OTHER STATES IN REGIONAL DISFAVOR SUCH
AS ISRAEL.

2. DEPT WOULD LIKE MISSION'S REACTION TO FOLLOWING ALTER-
NATIVE CONCEPT: REGIONS WITH FIFTEEN OR MORE MEMBER STATES

(I.E., AFRICA, LATIN AMERICA AND MIDDLE EAST-SOUTH ASIA)
WOULD BE ASSURED TWO DESIGNATED SEATS ON THE BOARD OF
GOVERNORS. THIS WOULD ADD THREE DESIGNATED SEATS IN PLACE
OF THREE ELECTIVE SEATS HELD BY THESE REGIONS (WESTERN

EUROPE WOULD BE EXCLUDED SINCE IT HAS SEVERAL DESIGNATED
SEATS ON THE BOARD ALREADY). THIS PROPOSAL ENVISIONS THAT
SOUTH AFRICA AND ANOTHER AFRICAN STATE WOULD BE DESIGNATED
FROM AFRICA.

3. ADVANTAGES OF THIS PROPOSAL, AS WE PERCEIVE THEM ARE:

(1) SIMPLICITY; (2) IT WOULD RELIEVE PRESSURES FROM
LARGEST REGIONS FOR ANOTHER BOARD SEAT; AND (3) IT WOULD
AVOID EXPANSION OF THE BOARD. THE ONLY DISADVANTAGE WHICH
WE SEE IS THE UNCERTAINTY OF WHETHER THIS KIND OF SOLUTION

WOULD BE ACCEPTABLE TO THE AFRICANS IN VIEW OF SOUTH
AFRICA CONTINUING TO BE DESIGNATED FROM THE AFRICAN REGION.

4. (FYI: IN EVENT THERE WAS OBJECTION THAT THIS PLAN
REDUCED NUMBER OF ELECTIVE SEATS, WE COULD CONSIDER
ENLARGEMENT OF BOARD BY THREE MEMBERS BUT WOULD NOT WISH
TO MAKE THIS KNOWN AT OUTSET. END FYI.)

5. PRIOR TO ANY DISCUSSION WITH OTHER MISSIONS, DEPT
WOULD APPRECIATE MISSION'S COMMENTS ON FOREGOING PROPOSAL
WITH PARTICULAR REFERENCE TO THEIR ACCEPTABILITY TO THE
AFRICANS AND TO LDC'S AS A WHOLE. ANY VARIANTS WHICH
MISSION WISHES TO PROPOSE ARE ENCOURAGED.
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